

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 04130 031946Z

64

ACTION ACDA-19

INFO OCT-01 ADP-00 AEC-11 AF-10 ARA-16 CIAE-00 DODE-00

EA-11 EUR-25 PM-07 H-03 INR-10 IO-13 L-03 NASA-04

NEA-10 NSAE-00 NSC-10 OIC-04 PA-03 PRS-01 RSC-01

SCI-06 SS-15 MBFR-03 USIA-15 SAJ-01 RSR-01 /203 W

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R 031830Z AUG 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 980

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION USUN NY

USMISSION NATO

C O N F I D E N T I A L GENEVA 4130

DISTO

E.O. 11652: GDS

TAGS: PARM, GE, GW

SUBJ: CCD; GERMAN MEMBERSHIP AND COMMITTEE ENLARGEMENT

REF: GENEVA 3863

1. SUMMARY: AMB HERBST OF FRG OBSERVER MISSION HERE CALLED ON AMB MARTIN (US CCD REP) JUL 27 TO REAFFIRM FRG INTEREST IN JOINING CCD AS SOON AS POSSIBLE AND TO REQUEST USG ADVICE ON HOW BEST TO PROCEED. IN ADDITION, FRG MISSION HAS CONTINUED TAKING SOUNDINGS AMONG CCD MEMBERS ON THE PROSPECTS FOR GERMAN MEMBERSHIP. IT HAS RECEIVED FAVORABLE INDICATIONS FROM SOVIET AND MEXICAN REPRESENTATIVES, WHO WILL BE AMONG THOSE PLAYING KEY ROLES IN THIS MATTER. BOTH SOVIET AND MEXICAN REPS REPORTEDLY ENVISAGE ADMISSION TWO OR THREE NON-ALIGNED STATES ALONG WITH TWO GERMANIES AND HAVING ENLARGEMENT FINALIZED AT FORTHCOMING UNGA. IN THIS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 04130 031946Z

CONNECTION, SOVIETS PROVIDED FURTHER INDICATION OF GDR

DESIRE FOR ADMISSION TO CCD. IN PASSING THESE REPORTS ON TO US, WEST GERMANS AGAIN ASKED FOR USG IDEAS ABOUT THE BEST METHOD AND TIMING FOR THEIR CCD MEMBERSHIP APPLICATION. END SUMMARY.

2. AMB HERBST (FRG OBSERVER) CALLED ON AMB MARTIN (US CCD REP) JUL 27 AND REAFFIRMED THAT FRG WAS VERY MUCH INTERESTED IN JOINING CCD AS SOON AS POSSIBLE. HERBST RELATED THAT HE RECENTLY SPOKE WITH AMB KEGEL, GDR OBSERVER IN GENEVA, AND RECEIVED IMPRESSION THAT EAST GERMANS WERE INTERESTED IN JOINING CCD AND WERE IN PROCESS OF STUDYING COMPLEXITIES AND PROBLEMS OF CCD ENLARGEMENT ISSUE. HERBST SAID FRG, TOO, WAS MINDFUL OF THESE PROBLEMS AND WANTED USG'S ADVICE ON HOW BEST TO PROCEED. SPECIFICALLY, HE INQUIRED AS TO OUR IDEAS OF THE FORM AND CONTENTS OF ANY MEMBERSHIP APPLICATION AND OF THE BEST TIME FOR FILING IT.

3. AMB MARTIN REITERATED USG SUPPORT FOR FRG'S CANDIDACY FOR CCD MEMBERSHIP. HE EXPLAINED THAT WE WERE ENDEAVORING, IN A LOW-KEY MANNER, TO ASCERTAIN WHAT OTHER DELEGATIONS, PARTICULARLY THE NON-ALIGNED, WERE THINKING SO THAT WE COULD TAKE THIS INTO ACCOUNT IN DETERMINING THE BEST MANNER IN WHICH TO PROCEED. HE ADDED THAT WASHINGTON WAS STILL CONSIDERING THIS. HERBST ASKED THAT MARTIN KEEP IN CLOSE TOUCH WITH HIM ON ANY FURTHER DEVELOPMENTS.

4. SUBSEQUENTLY, HERBST MET WITH AMB GARCIA ROBLES (MEXICO) ON JUL 31 AND AMB ROSHCIN (USSR CO-CHAIRMAN) ON AUG 1. FRG COUNSELOR WHO FOLLOWS CCD AFFAIRS HAS GIVEN US AN ACCOUNT OF THEIR DISCUSSIONS. GARCIA ROBLES TOLD HERBST THAT HE WAS NOT AT ALL APPREHENSIVE ABOUT ADMISSION OF THE TWO GERMANIES TO THE CCD. HE SAID HE ENVISAGED THIS TAKING PLACE ALONG WITH ADDITION OF TWO NON-ALIGNED STATES, BUT APPARENTLY DID NOT NAME ANY POSSIBILITIES. AS FOR MODALITIES, GARCIA ROBLES SAID HE VISUALIZED THE CO-CHAIRMAN, WITH CONSENSUS OF PRESENT CCD MEMBERS, RECOMMENDING ADMISSION OF THE TWO GERMANIES ALONG WITH TWO NON-ALIGNED STATES AND THEN GETTING UNGA'S ENDORSEMENT IN A RESOLUTION. HE INDICATED THAT THIS CONSENSUS AMONG CCD MEMBERS WOULD HAVE TO BE REACHED IN NEW YORK DURING THE GA SESSION. GARCIA ROBLES
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 04130 031946Z

WENT ON TO DWELL ON CCD'S WEAKNESSES AND SHORTCOMINGS. HE COMMENTED THAT A WDC MIGHT GIVE RISE TO A NEW MULTILATERAL BODY THAT WOULD NOT HAVE THE CCD'S IMPERFECTIONS. GARCIA ROBLES DID NOT, HOWEVER, URGE FRG TO HOLD OFF APPLYING FOR MEMBERSHIP UNTIL SOME FUTURE TIME WHEN SUCH A SUCCESSOR BODY MIGHT BE ESTABLISHED.

5. ACCORDING TO REPORT ON HERBST'S CONVERSATION WITH ROSHCIN,

HERBST RECEIVED IMPRESSION THAT GDR WAS KEENLY INTERESTED IN JOINING CCD. ROSHCIN TOLD HERBST THE SOVIETS VISUALIZED THE GDR AND FRG BEING ADMITTED ALONG WITH THREE NON-ALIGNED STATES AND ROSHCIN CITED PERU, INDONESIA AND IRAN AS POSSIBILITIES. ROSHCIN SAID HE EXPECTED IT WOULD BE PREFERABLE FOR THE TWO GERMANIES TO APPLY FORMALLY TO THE CCD CO-CHAIRMAN FOR MEMBERSHIP AFTER THEY HAD BEEN ADMITTED TO UN. HE EXPECTED CO-CHAIRMEN'S ACTION ON APPLICATIONS WOULD NEED ENDORSEMENT OF A UN RESOLUTION FOR POLITICAL REASONS, THOUGH THIS WAS NOT LEGAL REQUIREMENT. (DURING A TOUR D'HORIZON WITH VISITING ACDA DIRECTOR IKLE ON JULY 30,

ROSHCHIN ALSO EXPRESSED HOPE THAT THE TWO GERMANIES WOULD JOIN CCD, AND HE CITED IRAN, INDONESIA AND PHILLIPINES AS POSSIBLE NON-ALIGNED ADDITIONS.)

6. IN TALKING WITH HERBST, ROSHCIN REPORTEDLY STRESSED THE CCD'S IMPORTANCE AND VALUE AS AN ORGAN FOR MULTILATERAL DISARMAMENT NEGOTIATIONS. HE ACKNOWLEDGED IT HAD BEEN SUBJECT TO CRITICISM BECAUSE OF ITS PROCEDURAL ARRANGEMENTS AND CO-CHAIRMANSHIP, AMONG OTHER THINGS. ROSHCIN ADDED, HOWEVER, THAT THESE PROCEDURES AND THE CO-CHAIRMANSHIP ITSELF WERE NOT MATTERS OF DOGMA AND MIGHT BE CHANGED. HE SAID ONE COULD CONCEIVE, FOR EXAMPLE, OF A SYSTEM OF ROTATING CHAIRMEN, AS WAS DONE IN VARIOUS UN BODIES.

7. IN GIVING US THESE REPORTS, FRG COUNSELOR SAID HE AND HIS COLLEAGUES FOUND THE REACTIONS OF GARCIA ROBLES AND ROSHCIN QUITE ENCOURAGING AND HE AGAIN INDICATED DESIRE FOR USG'S ADVICE AND IDEAS ABOUT HOW BEST TO PROCEED IN THIS MATTER.

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